

Fiscal Multipliers and Financial Crises

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The views expressed on this presentation do not necessarily reflect the positions of the Federal Reserve Bank of St. Louis or the Federal Reserve System.

Fiscal policy response to the 2008 financial crisis

- “Conventional” fiscal stimulus
 1. Govt purchases (Drautzburg & Uhlig '11; Conley & Dupor '13)
 2. Transfers to households (Oh & Reis '12; Parker et al. '13; Kaplan & Violante '14)
- Financial sector interventions
 3. Equity injections (Blinder & Zandi '10; Philippon & Schnabl '13)
 4. Credit guarantees (Philippon & Skreta '12; Lucas '16)

Large debate on the effectiveness and composition of the response

This paper:

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Approach and Results

1. Structural model of fiscal policy

- Potential stabilization roles for each of the tools
- State dependent effects of shocks and policies

2. Quantitative Exercise

- Calibrated model + data on fiscal policy response
- Estimate structural shocks *given* policy response
- Study counterfactuals
 - Crisis and Great Recession without fiscal response

3. Results:

- Aggregate consumption falls by **50% more** without policy response
- Transfers and equity injections most important
- Fiscal multipliers extremely *state dependent*
- New transmission channels for fiscal policy

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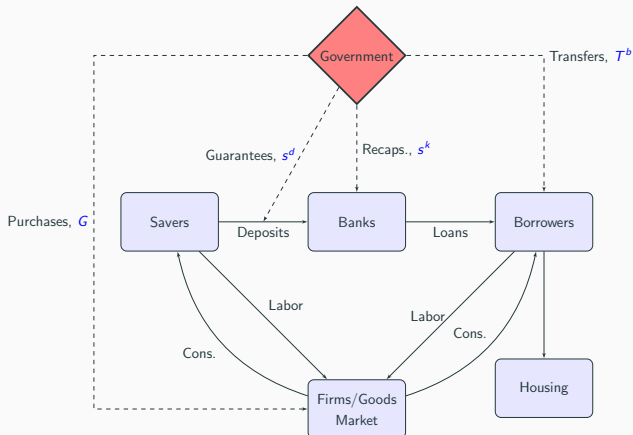
Model

Nominal Rigidities \implies Government purchases

Incomplete Markets \implies Transfers

(Frictional) Financial Sector \implies Bank Recaps.

Credit Risk & Default \implies Credit Guarantees



Impulse and Propagation

- Aggregate shocks:

1. TFP A_t
2. Financial shock σ_t

$$\text{Household Default Rate}_t = f(LTV_t^+, \sigma_t^+)$$

- Financial shock: defaults \uparrow

1. Bank equity \downarrow
2. If bank constraint binds \Rightarrow spreads rise, lending falls
3. Disposable income for borrowers \downarrow
4. If borrower constraint binds \Rightarrow aggregate consumption \downarrow

Shock transmission depends on bank leverage and household leverage

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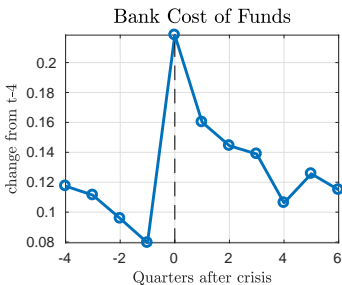
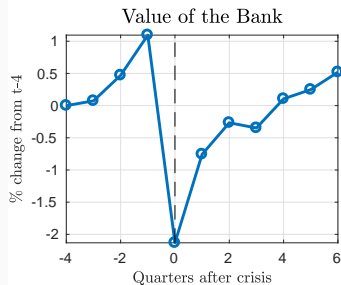
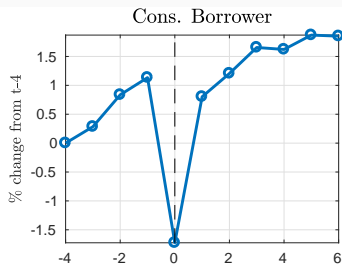
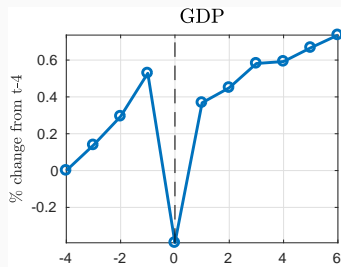
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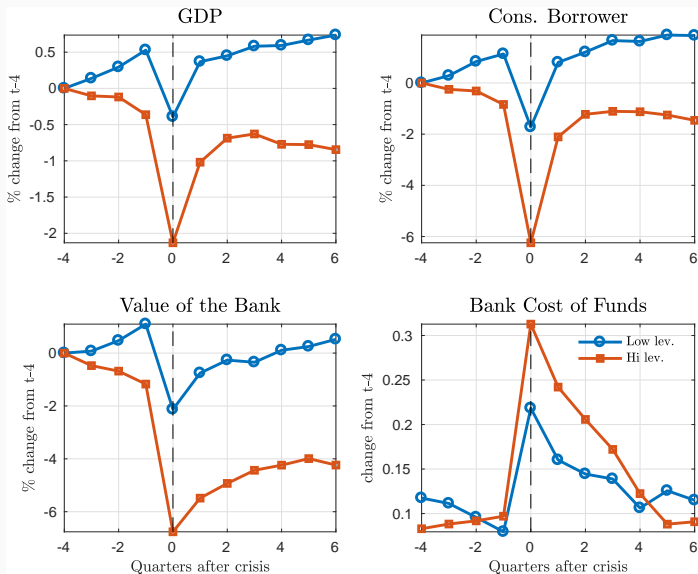
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Shock transmission depends on bank leverage and household leverage

State Dependence: Financial Shock with Low Leverage



State Dependence: Financial Shock with High Leverage



Quantitative Exercise

1. Calibrate model to U.S. pre-crisis

- Match moments on household and bank balance sheets ▶ Calibration

2. Use data to estimate sequences of structural shocks

$$\{A_t, \sigma_t\}_{t=2000Q1}^{T=2015Q4}$$

- $Y^T \equiv \text{Observed Macro Variables}^T = \{C_t, \text{spread}_t\}_t^T$
- $\Omega^T \equiv \text{Observed Fiscal Policy Response}^T = \{G_t, T_t^b, s_t^k, s_t^d\}_t^T$

3. What $\{\hat{A}_t, \hat{\sigma}_t\}_t^T$ make the model match Y^T given Ω^T ?

4. Use estimated $\{\hat{A}_t, \hat{\sigma}_t\}_t^T$ to study counterfactual paths for Ω^T

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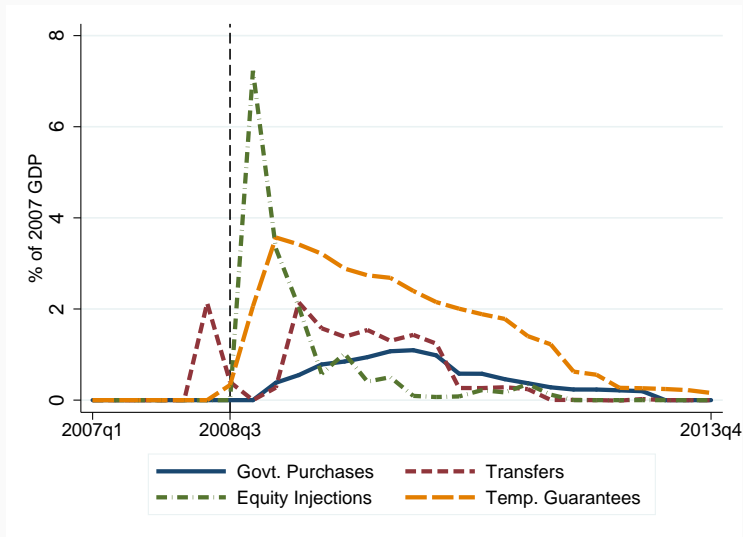
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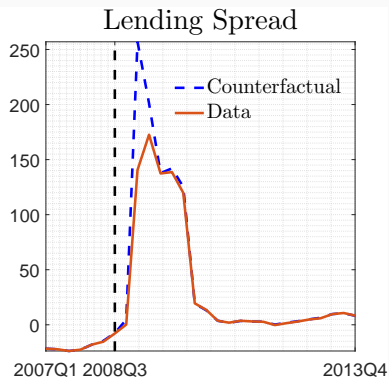
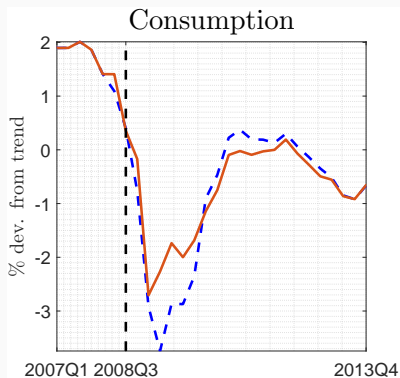
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Fiscal Policy Response Data

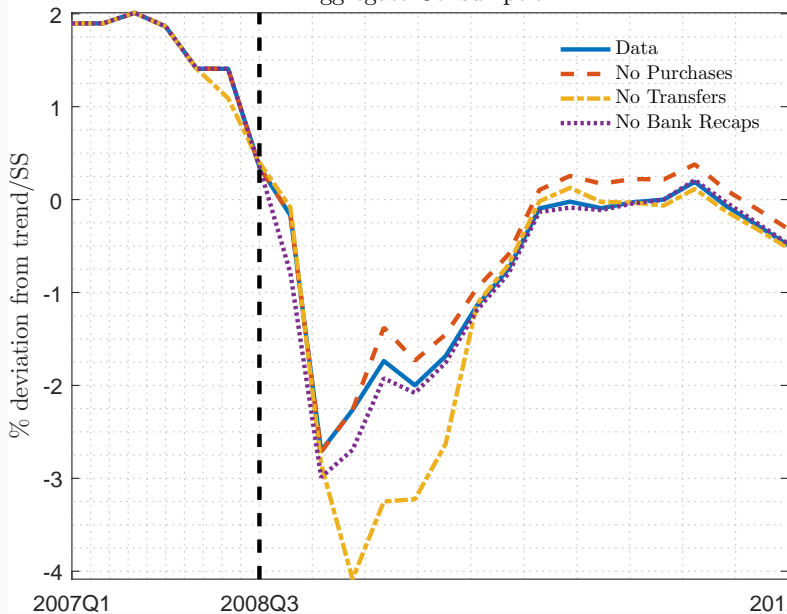


Main Counterfactual: No Fiscal Policy



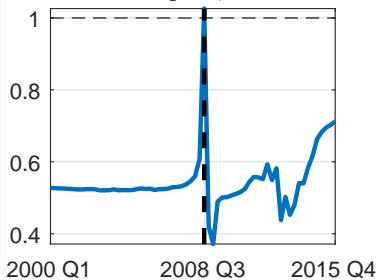
Policy Decomposition

Aggregate Consumption

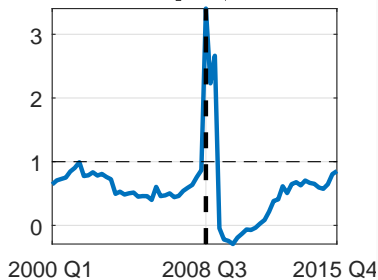


Time Series for Fiscal Multipliers

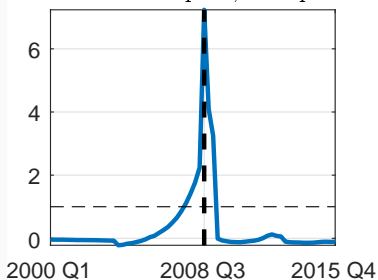
GDP Multiplier, Purchases



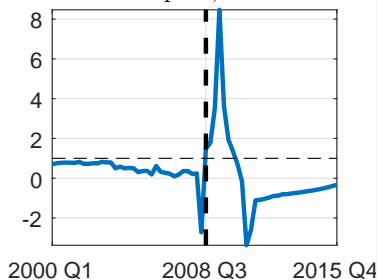
GDP Multiplier, Transfers



GDP Multiplier, Recaps



GDP Multiplier, Guarantees



State Dependent Multipliers: Mechanism

Two channels:

1. Borrower Constraint \Rightarrow standard MPC channel
2. Borrower Const. + Bank Const. \Rightarrow *new channel*
 - Transfers \Rightarrow house prices \uparrow (only when borrowers are constrained)
 - Default rates fall, banks post fewer losses
 - Lending \uparrow , spreads \downarrow (only when banks are constrained)
 - Disposable income \uparrow

New channel active when both constraints bind

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This Paper

- Analysis of fiscal policy response to the Great Recession
- Structural Model + Data

Contribution

- Conventional stimulus and financial sector interventions
 - Important for normative analysis
 - Quantitative evaluation
- New transmission channels for fiscal policy
 - Household-bank balance sheet interactions
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Appendix

Borrowers: Debt and Default

- Face value B_{t-1}^b ,
- Fraction γ matures every period
- Family construct (Landvoigt, 2015)

1. Borrower enters period with states

$$h_{t-1}, B_{t-1}^b$$

2. Continuum of members $i \in [0, 1]$, each with

$$h_{t-1}, B_{t-1}^b, \nu_t(i)$$

where $\nu_t(i) \sim F_t^b \in [0, \infty)$

3. Each member i can:

3.1 Repay maturing debt γB_{t-1}^b , and keep houses worth $\nu_t(i)p_t h_{t-1}$

or

3.2 Default on maturing debt, lose collateral

Borrower Family Problem

$$V_t^b(B_{t-1}^b, h_{t-1}) = \max_{c_t^b, n_t^b, h_t, B_t^b, \iota(\nu)} \{u(c_t^b, n_t^b) + \xi^b \log(h_t) + \beta \mathbb{E}_t V_{t+1}^b\}$$

subject to budget constraint

$$c_t^b + \underbrace{\gamma \frac{B_{t-1}^b}{\Pi_t} \int [1 - \iota(\nu)] dF_t^b(\nu)}_{\text{debt repayment}} + \underbrace{p_t h_t}_{\text{house purchase}} \leq$$

$$(1 - \tau) w_t n_t^b + \underbrace{Q_t^b B_t^{b, \text{new}}}_{\text{new debt}} + \underbrace{p_t h_{t-1} \int \nu [1 - \gamma \iota(\nu)] dF_t^b(\nu)}_{\text{sale of non-forecl. houses}} - T_t + \underbrace{T_t^b}_{\text{Transfers}}$$

and borrowing constraint

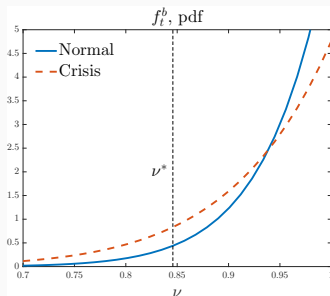
$$B_t^{b, \text{new}} \leq \underline{m} p_t h_t$$

Borrower Default

Default iff $\nu \leq \nu_t^*$,

$$\nu_t^* = \frac{B_{t-1}^b}{\Pi_t p_t h_{t-1}} \simeq \text{Loan-to-Value}$$

- $F_t^b = \text{Beta}(1, \sigma_t^b)$
- $\sigma_t^b \sim$ two-state Markov
- Mean preserving spread



Lenders earn (per unit of debt)

$$Z_t^{\text{loans}} = \underbrace{(1 - \gamma) Q_t^b}_{\text{not matured}} + \gamma \left\{ \underbrace{1 - F_t^b(\nu_t^*)}_{\text{repaid}} + \underbrace{\overbrace{(1 - \lambda^b)}^{\text{Resource Cost}} \int_0^{\nu_t^*} \nu \frac{p_t h_{t-1}}{B_{t-1}^b / \Pi_t} dF_t^b}_{\text{Resource Cost}} \right\}$$

Financial Intermediaries

- Fixed income portfolios, maturity transformation, risky deposits
- Fraction $1 - \theta$ of earnings paid out as dividends every period
- Invest in loan securities b_t , raise deposits d_t

Problem for intermediary $j \in [0, 1]$ with current earnings $e_{j,t}$

$$\underbrace{V_t^k(e_{j,t})}_{\text{current mkt value}} = \max_{b_{j,t}, d_{j,t}} \left\{ \underbrace{(1 - \theta)e_{j,t}}_{\text{dividend}} + \underbrace{\mathbb{E}_t [\Lambda_{t,t+1}^s \max \{0, V_{t+1}^k(e_{j,t+1})\}]}_{\text{ex-dividend value}} \right\}$$

subject to

$$\text{flow of funds : } Q_t^b b_{j,t} = \theta e_{j,t} (1 + s_t^k) + Q_t^d d_{j,t}$$

$$\text{capital req. : } \kappa Q_t^b b_{j,t} \leq \mathbb{E}_t [\Lambda_{t,t+1}^s \max \{0, V_{t+1}^k(e_{j,t+1})\}]$$

$$\text{LoM earnings : } e_{j,t+1} = u_{j,t+1} Z_{t+1}^{\text{loans}} \frac{b_{j,t}}{\Pi_{t+1}} - \frac{d_{j,t}}{\Pi_{t+1}}$$

Financial Intermediaries

- $u_{j,t} \sim F^d \subseteq [\underline{u}, \bar{u}]$
- Default iff

$$u_{j,t} < u_t^* \equiv \frac{d_{j,t-1}}{Z_t^{\text{loans}} b_{j,t-1}} \simeq \text{Leverage}$$

- Aggregation \Rightarrow **representative bank**

$$\int_{[0,1]} \mathbb{E}_t \left[\frac{\Lambda_{t,t+1}^s}{\Pi_{t+1}} \max \{0, V_{t+1}^k(e_{j,t+1})\} \right] dj \equiv \Phi_t \theta E_t$$

- Spreads reflect **Credit Risk** + **Current** + **Future** binding constraints
- Long-term debt \Rightarrow Pecuniary Externalities \Rightarrow Financial Accelerator
- Payoff per unit of deposits,

$$Z_t^{\text{deposits}} = \underbrace{s_t^d}_{\text{guaranteed}} + (1-s_t^d) \left\{ \underbrace{1 - F^d(u_t^*)}_{\text{repaid}} + \underbrace{(1 - \lambda^d) \int_0^{u_t^*} u \frac{Z_t^{\text{loans}} B_{t-1}^b}{D_{t-1}} dF^d}_{\text{liquidated}} \right\}$$

Closing the Model

Standard DSGE model w/ nominal rigidities

- Producers → Phillips Curve [▶ producers](#)
- Savers → Euler Equation (IS) [▶ savers](#)
- Housing in fixed supply,

$$h_t = 1$$

- Central Bank → Taylor Rule

$$\frac{1}{Q_t} = \frac{1}{\bar{Q}} \left[\frac{\Pi_t}{\bar{\Pi}} \right]^{\phi_\pi} \left[\frac{Y_t}{\bar{Y}} \right]^{\phi_y}$$

- Aggregate resource constraint,

$$C_t + G_t + \text{DWL Default}_t = \underbrace{A_t N_t}_{= Y_t} \underbrace{[1 - d(\Pi_t)]}_{\text{Menu Costs}}$$

Fiscal Authority

Budget constraint,

$$\underbrace{\tau Y_t + T_t + Q_t B_t^g - \bar{G} - \frac{B_{t-1}^g}{\Pi_t}}_{\text{Standard Surplus}} = \text{Net Cost from Discretionary Measures}_t$$

Fiscal rule for taxes,

$$T_t = \phi_\tau \log \left(\frac{B_{t-1}^g}{\bar{B}^g} \right)$$

Net Cost from Discretionary Measures,

$$(G_t - \bar{G}) + \chi T_t^b + s_t^k \theta E_t + s_t^d \frac{D_{t-1}}{\Pi_t} \times (1 - \text{Recovery Rate}_t)$$

Calibration

1. Crises

$$\sigma_t^b = [\sigma_t^{b,\text{normal}}, \sigma_t^{b,\text{crisis}}]^T \quad \text{and} \quad \mathbf{P}^\sigma = \begin{bmatrix} .995 & .005 \\ .2 & .8 \end{bmatrix}$$

2. Households

Target	Target	Parameter
Fraction Borrowers	Parker et al. (2013)	$\chi = 0.475$
Avg. Maturity	5 years	$\gamma = 1/20$
Max LTV Ratio	80%	$\underline{m} = 0.0383$
Debt/GDP	80%	$\xi = 0.1565$
Avg. Delinquency Rate	2%	$\sigma^{b,\text{normal}} = 8.205$

3. Banks

$$F^d(u) = \frac{u^\sigma - \underline{u}^\sigma}{\bar{u}^\sigma - \underline{u}^\sigma}$$

Target	Target	Parameter
Book Leverage	10	$\kappa = 0.1$
Payout Rate	15%	$\theta = 0.85$
Avg. Lending Spread	2%	$\varpi = 0.0105$
CDS-Implied Def. Prob.	2% in recessions	$\underline{u} = 0.88, \sigma^d = 1.5$

Smoothed Shocks

